5th International Conference on Natural Channel Systems Regulatory Approvals for Stream Restoration – Two Approaches to DFO Authorization

Presented by:

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Forwell Creek Restoration and Trail Reconstruction – King Street to Blue Springs Drive

- Environmental Assessment
- Detailed Design/Creek Restoration
- DFO Authorization
- Letter of Credit
- Post Construction Monitoring
- Lessons Learned



Environmental Assessment

- Functional Drainage Study Class EA completed in 2000
- EA needed to develop a remediation plan for flooding and erosion concerns







Detailed Design/Creek Restoration

Creek Restoration – Upper, Middle, Lower, Bridge Removal









DFO Authorization

- Submitted for Review in April
- Received notice of required authorization in May (project viewed as destruction of 1500m2 of existing fish habitat)
- Application Form for Paragraph 35(2)(b) Fisheries Act Authorization (Normal Circumstances)
- Letter of Credit required from municipality for all offsetting works (re-alignment with enhanced habitat) for one year
- Reporting and multi-year post construction monitoring requirement



Letter of Credit

- Considered a debt Required council approval
- Council in June
- Lots of planning with management, finance and bank
- Letter of Credit approved for offsetting works (\$379,680)
- Monthly interest charges to project account (\$300)
- Letter of Credit amendment February 2016 (project substantially completed)
- Amendment March 2016 (\$227,808)
- Discharge of LOC in July 2016



Post Construction Monitoring

- Post construction monitoring required through GRCA and DFO
- Combine programs and find efficiencies
- Program includes;
 - Assess stability of constructed works (visual assessment)
 - MNRF scientific collection permit (fish collection)
 - Fish collection survey and summary documentation
 - Visual fish survey and summary documentation
 - Annual reporting (Jan 2016, Dec 2016, Dec 2017)



Lessons Learned

- Be prepared!
 - Have reports ready
 - Give yourself plenty of time
 - Communicate with finance
 - Plan for post construction monitoring budget!
- DFO may stop by

























THANK YOU!

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Regulatory Approvals for Stream Restoration – Two Approaches to DFO Authorization



Natural Channels Conference – Linking Processes to Practice September 26th & 27th, 2016 Matt Wilson M.Eng, P.Eng City of Kitchener Matt.Wilson@Kitchener

Presentation Agenda



- Filsinger Park Stream Naturalization Project
- 2. Kitchener's Habitat Bank
- 3. Benefits of a Habitat Bank
- 4. How the Habitat Bank impacts Prioritization of Creek Works
- 5. Long term Vision of the Habitat Bank

Filsinger Park Project (2013 – 2016)



Remove concrete:

- Improve water quality
- Reduce sediment loading
- Enhance natural habitat

Filsinger Park – Before (2015)





Filsinger park Stream Reach 1 – Completed



Filsinger Park Stream Reach 2 – Completed





DFO Authorization Requirements



- Municipal projects may pose a threat to fish habitat
- Under the Fisheries Act, projects that require an Authorization also require a suitable "offset" plan
- Proponents are required to provide a letter of credit (\$) to DFO in the amount required to complete the offset work

Filsinger Park - Opportunity



- Concrete channels provide no Fish Habitat
- 1.8 km of warm water fish habitat was created during the Filsinger Park stream restoration project
- Our consultants (Stantec) recommended the City pursue a habitat bank agreement to receive credit for creating fish habitat.

Habitat Bank - Defined



- Arrangement between the Department of Fisheries and Oceans Canada and the City of Kitchener to:
 - Outline the positive enhancements and/or creation of fish habitat during municipal projects
 - Translate the benefits into credits, that can be used on future municipal projects
- DFO has a policy for proponent led Habitat Banks

Kitchener's Habitat Bank



- Kitchener's Habitat Bank 'arrangement' has received Approval from City Council and from the DFO (July, 2016)
- First municipal fish habitat bank in Canada
- 17th fish habitat bank in Canada.

Benefits of a Habitat Bank



- Fish habitat "credits" represent an approved offsetting plan and thus help speed up the approval time
- When banked credits are debited a Letter of Credit (\$) is not required to be paid to DFO
- All but eliminates regulatory risk of the offsetting plan failing
- No 'lag time' between destruction of fish habitat and offset works to recreate that habitat elsewhere

Master Plan



- The City of Kitchener anticipates Council approval of a Storm Water Master Plan (SWMP) in 2016
- The SWMP prioritizes stream restoration works for specific erosion sites and where necessary for entire stream reaches
- Some stream restoration sites have existing fish habitat and could be subject to DFO Authorization requirements

Streams & Erosion



Issues: Examples in Kitchener









Financial



	Recommended Approach Element	Capital Cost Estimate (\$ millions)*
1)	Pollution Prevention, Municipal Management & Operational Practices a. OGS Maintenance (High, Moderate & Low Priority) b. Sediment Removal for CB in uncontrolled watershed	\$0.2 \$0.3
1)	Market Based Strategies for Private Property (source controls): 5 year program costs	\$3.5
1)	Stormwater for the Capital Roads Program (conveyance controls) a. Roadways b. Laneways	\$1.9 to \$11.1 \$-0.3 to \$1.7
1)	 Stormwater Management (SWM) Facilities a. Sediment Removals (High, Moderate & Low Priority) b. Planned Retrofits c. Park Rehabilitation and SWM Enhancements (new SWM Facilities including park rehabilitation) 	\$3.2 \$6.0 \$32.1 to \$41.2
1)	Watercourse and Erosion Restoration	\$14.0 to \$20.0
1)	Urban Flood Management & Stormwater Infrastructure (includes estimated costs for pipes smaller than 600mm which were not modelled)	\$40.0
	TOTAL	\$100.9M to \$127.2M
[†] Class 'C' cost estimate. Note: all values in 2016 CDN dollars * Rounded to the nearest \$100,000		

Implications for Prioritization of Stream Projects



- Determine which Stream projects might be eligible to be banked
 - Habitat banking works best in situations where no (or little) fish habitat currently exists
- Consider sequencing of projects to ensure credits are available when required

Long term Vision of the Habitat Bank



- When other City Departments (e.g. Transportation, Development) complete projects that require DFO Authorization consider internal 'sale' of credits
- Revenue stream for the SW Utility to fund more stream restoration projects
- Future Opportunities: Awaiting DFO's 3rd Party Banking Policy

Summary



- Fish Habitat Banking is here.
- Advantages:
 - No need for Letter of Credit
 - Speeds permitting.
 - Cost effective.
- Future opportunities

Questions?



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